

**RULES  
OF  
THE DEPARTMENT OF COMMERCE AND INSURANCE  
DIVISION OF INSURANCE**

**CHAPTER 0780-1-65  
ANNUAL AUDITED FINANCIAL REPORTS**

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**0780-1-65-.01 AUTHORITY.**

This chapter is promulgated by the Commissioner of the Department of Commerce and Insurance pursuant to *T.C.A. §§56-1-501(h) and 56-2-301*.

**Authority:** *T.C.A. §§56-1-501(h) and 56-2-301. Administrative History:* *Original rule filed October 5, 1995; effective December 19, 1995.*

**0780-1-65-.02 PURPOSE AND SCOPE.**

- (1) The purpose of this chapter is to improve the Tennessee Department of Commerce and Insurance's surveillance of the financial condition of insurers by requiring an annual examination by independent certified public accountants of the financial statements reporting the financial position and the results of operations of insurers.
- (2) Every insurer (as defined in Rule 0780-1-65-.03) shall be subject to this chapter. Insurers having direct premiums written in this state of less than one million dollars (\$1,000,000) in any calendar year and less than one thousand (1,000) policyholders or certificate holders of directly written policies nationwide at the end of such calendar year shall be exempt from this chapter for such year (unless the Commissioner makes a specific finding that compliance is necessary for the Commissioner to carry out statutory responsibilities) except that insurers having assumed premiums pursuant to contracts and/or treaties of reinsurance of one million dollars (\$1,000,000) or more will not be so exempt.
- (3) Foreign or alien insurers filing audited financial reports in another state, pursuant to such other state's requirement of audited financial reports which has been found by the Commissioner to be substantially similar to the requirements herein, are exempt from this chapter if:
  - (a) A copy of the Audited Financial Report, Report on Significant Deficiencies in Internal Controls, and the Accountant's Letter of Qualifications which are filed with such other state are filed with the Commissioner in accordance with the filing dates specified in Rules 0780-1-65-.04, .11 and .12, respectively. (Canadian insurers may submit accountants' reports as filed with the Canadian Dominion Department of Insurance.)

(Rule 0780-1-65-.02, continued)

- (b) A copy of any Notification of Adverse Financial Condition Report filed with such other state is filed with the Commissioner within the time specified in Rule 0780-1-65-.10.
- (4) This chapter shall not prohibit, preclude or in any way limit the Commissioner of the Department of Commerce and Insurance from ordering and/or conducting and/or performing examinations of insurers under the insurance laws and rules and regulations of the Tennessee Department of Commerce and Insurance and the practices and procedures of the Tennessee Department of Commerce and Insurance.

**Authority:** *T.C.A. §§56-1-501(h) and 56-2-301. Administrative History: Original rule filed October 5, 1995; effective December 19, 1995.*

#### **0780-1-65-.03 DEFINITIONS.**

- (1) “Audited financial report” means and includes those items specified in Rule 0780-1-65-.05.
- (2) “Accountant” and “Independent Certified Public Accountant” means an independent certified public accountant or accounting firm in good standing with the American Institute of CPAs and in all states in which they are licensed to practice; for Canadian and British companies, it means a Canadian-chartered or British-chartered accountant.
- (3) “Insurer” means an insurance company as defined in *T.C.A. §56-1-102* and authorized to do business under the provisions of Tennessee Code Annotated, Title 56, Chapters 2, 13, 15-21, 23-31, 35 and 45.

**Authority:** *T.C.A. §§56-1-102, 56-1-501(h) and 56-2-301. Administrative History: Original rule filed October 5, 1995; effective December 19, 1995.*

#### **0780-1-65-.04 FILING AND EXTENSIONS FOR FILING OF ANNUAL AUDITED FINANCIAL REPORTS.**

- (1) All insurers shall have an annual audit by an independent certified public accountant and shall file an audited financial report with the Commissioner on or before June 1 for the year ended December 31 immediately preceding. The Commissioner may require an insurer to file an audited financial report earlier than June 1 with ninety (90) days advance notice to the insurer.
- (2) Extensions of the June 1 filing date may be granted by the Commissioner for thirty-day periods upon a showing by the insurer and its independent certified public accountant the reasons for requesting such extension and a determination by the Commissioner of good cause for an extension. The request for extension must be submitted in writing not less than ten (10) days prior to the due date in sufficient detail to permit the Commissioner to make an informed decision with respect to the requested extension.

**Authority:** *T.C.A. §§56-1-501(h) and 56-2-301. Administrative History: Original rule filed October 5, 1995; effective December 19, 1995.*

#### **0780-1-65-.05 CONTENTS OF ANNUAL AUDITED FINANCIAL REPORT.**

- (1) The Annual Audited Financial Report shall report the financial position of the insurer as of the end of the most recent calendar year and the results of its operations, cash flows and changes in capital and surplus for the year then ended in conformity with statutory accounting practices prescribed, or otherwise permitted, by the Department of Insurance of the state of domicile.

(Rule 0780-1-65-.05, continued)

- (2) The annual Audited Financial Report shall include the following:
  - (a) Report of an independent certified public accountant.
  - (b) Balance sheet reporting admitted assets, liabilities, capital and surplus.
  - (c) Statement of operations.
  - (d) Statement of cash flows.
  - (e) Statement of changes in capital and surplus.
  - (f) Notes to financial statements. These notes shall be those required by the appropriate NAIC Annual Statement Instructions and any other notes required by generally accepted accounting principles and shall also include:
    - 1. A reconciliation of differences, if any, between the audited statutory financial statements and the Annual Statement filed pursuant to *T.C.A. §56-1-501(b)*, with a written description of the nature of these differences.
    - 2. A summary of ownership and relationships of the insurer and all affiliated companies.
  - (g) The financial statements included in the Audited Financial Report shall be prepared in a form and using language and groupings substantially the same as the relevant sections of the Annual Statement of the insurers filed with the Commissioner and the financial statement shall be comparative, presenting the amounts as of December 31 of the current year and the amounts as of the immediately preceding December 31. (However, in the first year in which an insurer is required to file an audited financial report the comparative data may be omitted).

**Authority:** *T.C.A. §§56-1-501(h) and 56-2-301. Administrative History:* Original rule filed October 5, 1995; effective December 19, 1995.

**0780-1-65-.06 DESIGNATION OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANT TO CONDUCT AUDIT.**

- (1) Each insurer required by this chapter to file an annual audited financial report must, within sixty (60) days after becoming subject to such requirement, register with the Commissioner in writing the name and address of the independent certified public accountant or accounting firm (generally referred to in this chapter as the “accountant”) retained to conduct the annual audit set forth in this chapter. Insurers not retaining an independent certified public accountant on the effective date of this chapter shall register the name and address of their retained certified public accountant not less than six (6) months before the date when the first audited financial report is to be filed.
- (2) The insurer shall obtain a letter from the accountant, and file a copy with the Commissioner stating that the accountant is aware of the provisions of the Insurance Code and the Chapters and Regulations of the Insurance Department of the state of domicile that relate to accounting and financial matters and affirming that he will express his opinion on the financial statements in terms of their conformity to the statutory accounting practices prescribed or otherwise permitted by that Department, specifying such exceptions as he may believe appropriate.

(Rule 0780-1-65-.06, continued)

- (3) If an accountant who was the accountant for the immediately preceding filed audited financial report is dismissed or resigns the insurer shall within five (5) business days notify the Department of this event. The insurer shall also furnish the Commissioner with a separate letter within ten (10) business days of the above notification stating whether in the twenty-four (24) months preceding such event there were any disagreements with the former accountant on any matter of accounting principles or practices, financial statement disclosure, or auditing scope or procedure; which disagreements, if not resolved to the satisfaction of the former accountant, would have caused him to make reference to the subject matter of the disagreement in connection with his opinion. The disagreements required to be reported in response to this paragraph include both those resolved to the former accountant's satisfaction and those not resolved to the former accountant's satisfaction. Disagreements contemplated by this paragraph are those that occur at the decision-making level, i.e., between personnel of the insurer responsible for presentation of its financial statements and personnel of the accounting firm responsible for rendering its report. The insurer shall also in writing request such former accountant to furnish a letter addressed to the insurer stating whether the accountant agrees with the statements contained in the insurer's letter and, if not, stating the reasons for which he does not agree; and the insurer shall furnish such responsive letter from the former accountant to the Commissioner together with its own.

**Authority:** T.C.A. §§56-1-501(h) and 56-2-301. **Administrative History:** Original rule filed October 5, 1995; effective December 19, 1995.

**0780-1-65-.07 QUALIFICATIONS OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANT.**

- (1) The Commissioner shall not recognize any person or firm as a qualified independent certified public accountant that is not in good standing with the American Institute of CPAs and in all states in which the accountant is licensed to practice, or, for a Canadian or British company, that is not a chartered accountant.
- (2) Except as otherwise provided herein, an independent certified public accountant shall be recognized as qualified as long as he or she conforms to the standards of his or her profession, as contained in the Code of Professional Ethics of the American Institute of Certified Public Accountants and Rules and Regulations and Code of Ethics and Rules of Professional Conduct of the Tennessee Board of Public Accountancy, or similar code.
- (3) No partner or other person responsible for rendering a report may act in that capacity for more than seven (7) consecutive years. Following any period of service such person shall be disqualified from acting in that or a similar capacity for the same company or its insurance subsidiaries or affiliates for a period of two (2) years. An insurer may make application to the Commissioner for relief from the above rotation requirement on the basis of unusual circumstances. The Commissioner may consider the following factors in determining if the relief should be granted:
  - (a) Number of partners, expertise of the partners or the number of insurance clients in the currently registered firm;
  - (b) Premium volume of the insurer; or
  - (c) Number of jurisdictions in which the insurer transacts business.

The requirements of this paragraph shall become effective two (2) years after the effective date of this chapter.

(Rule 0780-1-65-.07, continued)

- (4) The Commissioner shall not recognize as a qualified independent certified public accountant, nor accept any annual Audited Financial Report, prepared in whole or in part by, any natural person who:
  - (a) Has been convicted of fraud, bribery, a violation of the Racketeer Influenced and Corrupt Organizations Act, 18 U.S.C. Sections 1961-1968, or any dishonest conductor practices under federal or state law;
  - (b) Has been found to have violated the insurance laws of this state with respect to any previous reports submitted under this chapter; or
  - (c) Has demonstrated a pattern or practice of failing to detect or disclose material information in previous reports filed under the provisions of this chapter.
- (5) The Commissioner of Commerce and Insurance, may hold a hearing in accordance with the procedures set out in Tennessee Code Annotated Title 4, Chapter 5, Part 3, to determine whether a certified public accountant is qualified and, considering the evidence presented, may rule that the accountant is not qualified for purposes of expressing his opinion on the financial statements in the annual Audited Financial Report made pursuant to this chapter and require the insurer to replace the accountant with another whose relationship with the insurer is qualified within the meaning of this chapter.

**Authority:** T.C.A. §§56-1-501(h) and 56-2-301. **Administrative History:** Original rule filed October 5, 1995; effective December 19, 1995.

**0780-1-65-.08 CONSOLIDATED OR COMBINED AUDITS.**

- (1) An insurer may make written application to the Commissioner for approval to file audited consolidated or combined financial statements in lieu of separate annual audited financial statements if the insurer is part of a group of insurance companies which utilizes a pooling or one hundred percent (100%) reinsurance agreement that affects the solvency and integrity of the insurer's reserves and such insurer cedes all of its direct and assumed business to the pool. A foreign insurance company which meets the above requirements need only file with the Commissioner the approval received from its domestic regulator allowing it to so file in its state of domiciliary. All consolidated or combined financial statements shall be accompanied by a columnar consolidating or combining worksheet that contains, at a minimum, the following:
  - (a) Amounts shown on the consolidated or combined audited financial report shall be shown on the worksheet.
  - (b) Amounts for each insurer subject to this paragraph shall be stated separately.
  - (c) Noninsurance operations may be shown on the worksheet on a combined or individual basis.
  - (d) Explanations of consolidating and eliminating entries shall be included.
  - (e) A reconciliation shall be included of any difference between the amounts shown in the individual insurer columns of the worksheet and comparable amounts shown on the annual statements of the insurers.

**Authority:** T.C.A. §§56-1-501(h) and 56-2-301. **Administrative History:** Original rule filed October 5, 1995; effective December 19, 1995. Repeal and new rule filed March 16, 2005; effective May 30, 2005.

**0780-1-65-.09 SCOPE OF EXAMINATION AND REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANT.**

Financial statements furnished pursuant to Rule 0780-1-65-.05 hereof shall be examined by an independent certified public accountant. The examination of the insurer's financial statements shall be conducted in accordance with generally accepted auditing standards. Consideration should also be given to such other procedures illustrated in the Financial Condition Examiner's Handbook promulgated by the National Association of Insurance Commissioners as the independent certified public accountant deems necessary.

**Authority:** T.C.A. §§56-1-501(h) and 56-2-301. **Administrative History:** Original rule filed October 5, 1995; effective December 19, 1995.

**0780-1-65-.10 NOTIFICATION OF ADVERSE FINANCIAL CONDITION.**

- (1) The insurer required to furnish the annual Audited Financial Report shall require the independent certified public accountant to report, in writing, within five (5) business days of delivery of the audit to the board of directors or its audit committee or to the insurer any determination by the independent certified public accountant that the insurer has materially misstated its financial condition as reported to the Commissioner as of the balance sheet date currently under examination or that the insurer does not meet the minimum capital and surplus requirement of the Tennessee Insurance Statute as of that date. An insurer who has received a report pursuant to this paragraph shall forward a copy of the report to the Commissioner within five (5) business days of receipt of such report and shall provide the independent certified public accountant making the report with evidence of the report being furnished to the Commissioner. If the independent certified public accountant fails to receive such evidence within the required five (5) business day period, the independent certified public accountant shall furnish to the Commissioner a copy of its report within the next five (5) business days.
- (2) No independent public accountant shall be liable in any manner to any person for any statement made in connection with the above paragraph if such statement is made in good faith in compliance with the above paragraph.
- (3) If the accountant, subsequent to the date of the Audited Financial Report filed pursuant to this chapter, becomes aware of facts which might have affected his report, the Department notes the obligation of the accountant to take such action as prescribed in Volume 1, Section AU 561 of the Professional Standards of the American Institute of Certified Public Accountants.

**Authority:** T.C.A. §§56-1-501(h) and 56-2-301. **Administrative History:** Original rule filed October 5, 1995; effective December 19, 1995.

**0780-1-65-.11 REPORT ON SIGNIFICANT DEFICIENCIES IN INTERNAL CONTROLS.**

In addition to the annual audited financial statements, each insurer shall furnish the Commissioner with a written report prepared by the accountant describing significant deficiencies in the insurer's internal control structure noted by the accountant during the audit. SAS No. 60, Communication of Internal Control Structure Matters Noted in an Audit (AU Section 325 of the Professional Standards of the American Institute of Certified Public Accountants), requires an accountant to communicate significant deficiencies (known as "reportable conditions") noted during a financial statement audit to the appropriate parties within an entity. No report should be issued if the accountant does not identify significant deficiencies. If significant deficiencies are noted, the written report shall be filed annually by the insurer with the Department within sixty (60) days after the filing of the annual audited financial statements. The insurer is required to provide a description of remedial actions taken or proposed to correct significant deficiencies, if such actions are not described in the accountant's report.

(Rule 0780-1-65-.11, continued)

**Authority:** T.C.A. §§56-1-501(h) and 56-2-301. **Administrative History:** Original rule filed October 5, 1995; effective December 19, 1995.

**0780-1-65-.12 ACCOUNTANT'S LETTER OF QUALIFICATIONS.**

- (1) The accountant shall furnish the insurer in connection with, and for inclusion in, the filing of the annual audited financial report, a letter stating:
  - (a) That the accountant is independent with respect to the insurer and conforms to the standards of his or her profession as contained in the Code of Professional Ethics and pronouncements of the American Institute of Certified Public Accountants and the Rules of Professional Conduct of the Tennessee Board of Public Accountancy, or similar uniformly accepted code.
  - (b) The background and experience in general, and the experience in audits of insurers of the staff assigned to the engagement and whether each is an independent certified public accountant. Nothing within this chapter shall be construed as prohibiting the accountant from utilizing such staff as he or she deems appropriate where use is consistent with the standards prescribed by generally accepted auditing standards.
  - (c) That the accountant understands that the annual audited financial report and his opinion thereon will be filed in compliance with this chapter and that the Commissioner will be relying on this information in the monitoring and regulation of the financial position of insurers.
  - (d) That the accountant consents to the requirements of Rule 0780-65-1-.13 and that the accountant consents and agrees to make available for review by the Commissioner, his designee or his appointed agent, the workpapers, as defined in Rule 0780-1-65-.13.
  - (e) A representation that the accountant is properly licensed by an appropriate state licensing authority and is a member in good standing in the American Institute of Certified Public Accountants.
  - (f) A representation that the accountant is in compliance with the requirements of Rule 0780-1-65-.07 of this chapter.

**Authority:** T.C.A. §§56-1-501(h) and 56-2-301. **Administrative History:** Original rule filed October 5, 1995; effective December 19, 1995.

**0780-1-65-.13 DEFINITION, AVAILABILITY AND MAINTENANCE OF CPA WORKPAPERS.**

- (1) Workpapers are the records kept by the independent certified public accountant of the procedures followed, the tests performed, the information obtained, and the conclusions reached pertinent to his examination of the financial statements of an insurer. Workpapers, accordingly, may include audit planning documentation, work programs, analyses, memoranda, letters of confirmation and representation, abstracts of company documents and schedules or commentaries prepared or obtained by the independent certified public accountant in the course of his examination of the financial statements of an insurer and which support his opinion thereof.
- (2) Every insurer required to file an Audited Financial Report pursuant to this chapter shall require the accountant to make available for review by Department examiners all workpapers prepared in the conduct of his examination and any communications related to the audit between the accountant and the insurer at the offices of the insurer, at the Insurance Department or at any other reasonable place designated by the Commissioner. The insurer

(Rule 0780-1-65-.13, continued)

shall require that the accountant retain the audit workpapers and communications until the Insurance Department has filed a Report on Examination covering the period of the audit but no longer than seven (7) years from the date of the audit report.

- (3) In the conduct of the aforementioned periodic review by the Department examiners it shall be agreed that photocopies of pertinent audit workpapers may be made and retained by the Department. Such reviews by the Department examiners shall be considered investigations and all working papers and communications obtained during the course of such investigations shall be afforded the same confidentiality as other examination workpapers generated by the Department under applicable Tennessee law.

**Authority:** T.C.A. §§56-1-501(h) and 56-2-301. **Administrative History:** Original rule filed October 5, 1995; effective December 19, 1995.

#### **0780-1-65-.14 EXEMPTIONS AND EFFECTIVE DATES.**

- (1) Upon written application of any insurer, the Commissioner may grant an exemption from compliance with this chapter if the Commissioner finds, upon review of the application, that compliance with this chapter would constitute a financial or organizational hardship upon the insurer. An exemption may be granted at any time and from time to time for a specified period or periods. Within ten (10) days from a denial of an insurer's written request for an exemption from this chapter, such insurer may request in writing a hearing on its application for an exemption. Such hearing shall be held in accordance with Tennessee Code Annotated Title 4, Chapter 5, Part 3 of the Uniform Administrative Procedures Act.
- (2) Domestic insurers shall comply with this chapter for the year ending December 31, 1995 and each year thereafter unless the Commissioner permits otherwise.
- (3) Foreign insurers shall comply with this Chapter for the year ending December 31, 1995 and each year thereafter, unless the Commissioner permits otherwise.

**Authority:** T.C.A. §§56-1-501(h) and 56-2-301. **Administrative History:** Original rule filed October 5, 1995; effective December 19, 1995.

#### **0780-1-65-.15 CANADIAN AND BRITISH COMPANIES.**

- (1) In the case of Canadian and British insurers the annual audited financial report shall be defined as the annual statement of total business on the form filed by such companies with their domiciliary supervision authority duly audited by an independent chartered accountant.
- (2) For such insurers, the letter required in Rule 0780-1-65-.06 shall state that the accountant is aware of the requirements relating to the annual audited statement filed with the Commissioner pursuant to Rule 0780-1-65-.04 and shall affirm that the opinion expressed is in conformity with such requirements.

**Authority:** T.C.A. §§56-1-501(h) and 56-2-301. **Administrative History:** Original rule filed October 5, 1995; effective December 19, 1995.

#### **0780-1-65-.16 SEVERABILITY PROVISION.**

If any section or portion of a section of this chapter or the applicability thereof to any person or circumstance is held invalid by a court, the remainder of the chapter or the applicability of such provision to other persons or circumstances shall not be affected thereby.

(Rule 0780-1-65-.16, continued)

**Authority:** *T.C.A. §§56-1-501(h) and 56-2-301. **Administrative History:** Original rule filed October 5, 1995; effective December 19, 1995.*